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**Policy Brief..... Conference Report on
H.R. 2691 --Fiscal Year 2004 Interior Appropriations**

DRAFT

BY THE NUMBERS:

Budget Authority in Millions of Dollars

	FY '03 Enacted	FY '04 Request	FY '04 House	FY '04 Senate	FY '04 Conference
Appropriations	19,463*	19,555	19,627	19,625	19,643
Emergency Spending for 04	NA	400	0	400	397

*Excludes additional spending enacted in the Supplemental attached to the FY 04 Leg Branch Bill.

Excluding the Emergency Spending for FY 04, the Conference Report is:

- \$180 million or 0.9% more than last year (excludes FY 04 Leg Branch Supplemental);
- \$88 million or 0.5% more than the request;
- \$16 million or 0.1% above the House-passed bill; and
- \$18 million or 0.1% above the Senate-passed bill.

NOTE: These figures are based on RSC calculations from the Joint Explanatory Statement filed with the Conference Report. The final total for the Conference Report may vary slightly.

FUNDING ISSUES:

NOTE: The bill includes an across-the-board rescission of 0.646%. This across-the-board reduction is not reflected in the table below (but is reflected in the box above).

MAJOR PROGRAMS:

In Thousands of Dollars

	FY 03 Enacted	FY 04 Request	FY 04 House	Conference Report	Conf. % Over '03	Conf. % Over Request	Conf. % Over House
Bureau of Land Management							
Management of Lands & Resources.....	820,344	828,079	834,088	850,321	3.65%	2.69%	1.95%
Wildland Fire Mgmt (Including Emergencies)	839,153	698,725	698,725	792,725	-5.53%	13.45%	13.45%
Construction.....	11,898	10,976	10,976	13,976	17.47%	27.33%	27.33%
Land Acquisition.....	33,233	23,686	14,000	18,600	-44.03%	-21.47%	32.86%
Oregon & California Grant Lands.....	104,947	106,672	106,672	106,672	1.64%	0.00%	0.00%
PILT.....	218,570	200,000	225,000	227,500	4.09%	13.75%	1.11%
U.S. Fish & Wildlife Service							
Resource Mgmt.....	911,464	941,526	959,901	963,352	5.69%	2.32%	0.36%
Construction.....	54,073	35,393	52,718	60,554	11.99%	71.09%	14.86%
Land Acquisition.....	72,893	40,737	23,058	43,628	-40.15%	7.10%	89.21%
Land Owner Incentive Program.....	-260	40,000	40,000	30,000		-25.00%	-25.00%
Private Stewardship Grants.....	-65	10,000	10,000	7,500		-25.00%	-25.00%
Cooperative Endangered Species Fund....	80,473	86,614	86,614	82,614	2.66%	-4.62%	-4.62%
National Wildlife Refuge Fund.....	14,320	14,414	14,414	14,414	0.66%	0.00%	0.00%
North Amer Wetlands Conserv Fund.....	38,309	49,560	24,560	38,000	-0.81%	-23.33%	54.72%
Neotropical Migratory Birds Conservation...	2,981	0	5,000	4,000	34.18%		-20.00%
Multinational Species	4,768	7,000	5,000	5,600	17.45%	-20.00%	12.00%
State Wildlife Grants Fund.....	64,577	59,983	75,000	70,000	8.40%	16.70%	-6.67%
National Park Service							
Operations of Park System.....	1,564,331	1,631,882	1,630,882	1,629,641	4.17%	-0.14%	-0.08%
US Park Police.....	77,921	78,859	78,859	78,859	1.20%	0.00%	0.00%
National Recreation & Preservation.....	61,628	47,936	54,924	62,544	1.49%	30.47%	13.87%
Urban Park & Recreation Fund.....	298	305	305	305	2.35%	0.00%	0.00%
Historic Preservation Fund.....	68,552	67,000	71,000	74,500	8.68%	11.19%	4.93%
Construction.....	325,712	327,257	303,199	333,995	2.54%	2.06%	10.16%
Land Acquisition & State Assistance.....	171,348	238,634	131,154	142,350	-16.92%	-40.35%	8.54%
U.S. Geological Survey.....	919,272	895,505	935,660	949,686	3.31%	6.05%	1.50%
Minerals Mgmt Service.....	170,312	171,321	171,321	172,421	1.24%	0.64%	0.64%
Office of Surface Mining Reclamation & Enforcement							
Regulation & Technology.....	104,681	106,699	106,699	106,424	1.67%	-0.26%	-0.26%
Abandoned Mine Reclamation Fund.....	190,498	174,469	194,469	192,969	1.30%	10.60%	-0.77%
Bureau of Indian Affairs							
Operation of Indian Programs.....	1,845,246	1,889,735	1,902,106	1,916,317	3.85%	1.41%	0.75%
Construction.....	345,988	345,154	345,154	351,154	1.49%	1.74%	1.74%

Insular Affairs.....	96,926	87,468	90,967	82,777	-14.60%	-5.36%	-9.00%
Departmental Mgmt.....	71,957	97,140	76,027	77,533	7.75%	-20.18%	1.98%
Office of the Solicitor.....	47,462	50,374	50,374	50,374	6.14%	0.00%	0.00%
Office of the Inspector General.....	36,003	39,049	39,049	38,749	7.63%	-0.77%	-0.77%
Special Trustee for American Indians.....	148,287	295,621	240,621	211,621	42.71%	-28.41%	-12.05%
Forest Service							
Research.....	250,049	252,170	267,230	269,710	7.86%	6.96%	0.93%
State & Private Forestry.....	284,712	315,823	290,758	308,140	8.23%	-2.43%	5.98%
National Forest System.....	1,353,444	1,369,573	1,394,792	1,382,916	2.18%	0.97%	-0.85%
Wildland Fire Mgmt (Including Emergencies)	2,006,968	1,541,775	1,624,632	1,944,212	-3.13%	26.10%	19.67%
Capital Improvements & Maintenance.....	548,450	524,571	560,473	562,154	2.50%	7.16%	0.30%
Land Acquisition.....	132,945	44,130	29,288	67,191	-49.46%	52.26%	129.41%
Land Acq Special Acts & Exchanges.....	1,294	1,303	1,303	1,303	0.70%	0.00%	0.00%
Mgmt for Subsistence Use.....	5,506	5,535	5,535	5,535	0.53%	0.00%	0.00%
Department of Energy							
Clean Coal Deferral	-87,000	0	-86,000	-97,000	11.49%		12.79%
Clean Coal Rescission.....	0	0	0	-88,000			
Fossil Energy Research & Development...	620,837	514,305	609,290	681,163	9.72%	32.44%	11.80%
Naval Petroleum & Oil Shale Reserves.....	17,715	16,500	20,500	18,219	2.85%	10.42%	-11.13%
Elk Hills Schools (Advance).....	36,000	36,000	36,000	36,000	0.00%	0.00%	0.00%
Energy Conservation.....	891,769	875,793	879,487	888,937	-0.32%	1.50%	1.07%
Economic Regulation.....	1,477	1,047	1,047	1,047	-29.11%	0.00%	0.00%
Strategic Petroleum Reserve.....	171,732	175,081	175,081	173,081	0.79%	-1.14%	-1.14%
Northeast Home Heating Reserve.....	5,961	5,000	5,000	5,000	-16.12%	0.00%	0.00%
Energy Information Administration.....	80,087	80,111	82,111	82,111	2.53%	2.50%	0.00%
Department of HHS							
Indian Health Service.....	2,849,661	2,889,662	2,948,642	2,958,164	3.81%	2.37%	0.32%
Other							
Navajo & Hopi Relocation.....	14,397	13,532	13,532	13,532	-6.01%	0.00%	0.00%
Inst of Amer Ind & Alas NatCulture & Arts.	5,454	5,250	5,250	6,250	14.59%	19.05%	19.05%
Smithsonian.....	544,875	566,523	583,718	603,718	10.80%	6.57%	3.43%
National Gallery of Art.....	92,842	100,449	100,449	99,449	7.12%	-1.00%	-1.00%
Kennedy Center.....	33,690	32,560	32,560	32,560	-3.35%	0.00%	0.00%
Woodrow Wilson Center.....	8,433	8,604	8,604	8,604	2.03%	0.00%	0.00%
NEA.....	115,732	117,480	127,480	122,480	5.83%	4.26%	-3.92%
NEH.....	124,936	152,000	142,000	137,000	9.66%	-9.87%	-3.52%
Commission of Fine Arts.....	1,216	1,422	1,422	1,422	16.94%	0.00%	0.00%
National Capital Arts & culture.....	6,954	5,000	7,000	7,000	0.66%	40.00%	0.00%
Advisory Council on Historic Preservation..	3,643	4,100	4,100	4,000	9.80%	-2.44%	-2.44%
National Capital Planning Commission.....	7,206	8,230	7,730	7,730	7.27%	-6.08%	0.00%
Holocaust Memorial.....	38,412	39,997	39,997	39,997	4.13%	0.00%	0.00%
Presidio Trust.....	21,188	20,700	20,700	20,700	-2.30%	0.00%	0.00%

LEGISLATIVE LANGUAGE:

- Requires extensive annual reporting by the Administration regarding competitive sourcing activities, caps the amount of money the Departments of Energy, Interior, and Forest Service may expend on outsourcing activities without additional approval of the Committees on Appropriations, and sets limits on the conversion of activities performed by more than 10 Federal employees to contractors unless certain conditions are met.
- Includes special expedited authorities, including exemption to portions of NEPA, for rehabilitation projects (including salvage harvests) conducted on National Forest System Lands in the North Fork drainage on the Flathead National Forest in Montana.
- In contravention of the law creating the Memorial, permits the use of federal funding for visitor protection and interpretation at the Oklahoma City Memorial.
- Requires the Dept of Interior to issue a detailed report about their compliance with the Buy America Act.
- Prevents oil and gas leasing in the eastern Gulf of Mexico (outside of Sale 181 area) or in the Mid-Atlantic and South Atlantic Planning Areas.
- Prohibits oil and gas drilling in the Finger Lakes National Forest, New York.
- Overrides restrictions in existing law with respect to land purchases by the National Park Service for the Shenandoah Valley Battlefields National Historical District, New Jersey Pinelands Reserve, and Ice Age National Scenic Trail.
- Prevents mineral leasing activities within National Monuments, except where permitted by the original Presidential declaration creating the monument.
- Includes the text of H.R. 1409, providing for a Federal land exchange for the environmental, educational, and cultural benefit of the American public and the Eastern Band of Cherokee Indians, and for other purposes. This bill passed the House on September 23, 2003 by a vote of 288-127 (4 Republican “no” votes). RSC Leg Bulletin: <http://www.house.gov/burton/RSC/LB92303.pdf>
- Contains authorizing language creating the Blue Ridge National Heritage Area in North Carolina and authorizing appropriations of \$10 million, but not more than \$1 million in any given year.
- Provides a \$11,750 grant to the Harriet Tubman Home in New York. The amount provided is the amount of the widow’s pension that Harriet Tubman should have received from January 1899 to March 1913 as a result of the death of her husband, a Civil War veteran but did not receive, adjusted for inflation.
- Creates permanent restrictions on commercial events occurring on the National Mall.

- Authorizes the expansion of the Congaree Swamp National Monument.
- Provides legislative authority for the implementation of the Gallatin Land Consolidation Act of 1998
- Permits the Secretaries of Interior and Agriculture to limit competition for watershed restoration project contracts as part of the Jobs in the Woods programs in Region 10 of the Forest Service.
- Provides for the transfer of Forest Legacy Program land in Vermont to the state of Vermont
- Prevents funds from being used for activities in direct response to the United Nations Biodiversity Convention.
- Permits the Secretaries of Agriculture and Interior to give consideration in the awarding of contracts to local contractors who are from or who employ dislocated and displaced workers in an economically disadvantaged rural community (this includes those affected by the reduction in Federal timber harvesting).
- Extends the Recreational Fee Demonstration Program through 2005 (currently expires in 2004)

EARMARKS & OTHER PROGRAMS:

The bill earmarks \$2 million for local governments in southern California for planning associated with the National Communities Conservation Planning program.

The bill includes numerous other earmarks for specific projects, including:

<i>Project</i>	<i>Amount</i>
Benjamin Franklin Tercentenary Commission.....	\$200,000
Blue Ridge Parkway (Folk Art Center).....	750,000
Brown Foundation.....	200,000
Chesapeake Bay Gateways.....	2,500,000
Dayton Aviation Heritage Commission.....	87,000
Flight 93 Memorial.....	298,000
French and Indian War (PA).....	500,000
Harry S. Truman Statue.....	50,000
Ice Age National Scientific Reserve.....	806,000
Jamestown 2007.....	199,000
Johnstown Area Heritage Association.....	49,000
Lake Roosevelt Forum.....	50,000
Lamprey River.....	1,000,000
Mandan Interpretive Center and Lodge Project.....	500,000
Martin Luther King, Jr. Center.....	528,000
Native Hawaiian Culture and Arts Program.....	740,000
New Orleans Jazz Commission.....	66,000
Oklahoma City Memorial.....	1,600,000
Office of Arctic Studies.....	1,500,000
Roosevelt Campobello International Park Commission.....	847,000
Sleeping Rainbow Ranch, Capitol Reef NP.....	<u>497,000</u>
<i>Total</i>	<i>\$12,967,000</i>

<i>Project/State</i>	<i>Amount</i>
Adlai Stevenson House, IL	\$100,000
Admiral Theater, Bremerton, WA	200,000
Adventure Gloucester, MA	250,000
Artrain USA Museum, Ann Arbor, MI	150,000
Astoria Column Astoria, OR	345,000
Augusta Theatre, KY	150,000
Avery Point Lighthouse, CT	100,000
Barber Scotia College, NC	100,000
Belfry House, MS	150,000
Belmont Mansion, Philadelphia, PA	200,000
Bemis Auditorium, Bemis, TN	200,000
Benjamin Mays birthplace Greenwood, SC	300,000
Bethany College, Bethany, WV	220,000
Bogalusa City Hall, LA	100,000
Borman Arts Center Martinsburg, WV	100,000
Buckland Preservation, VA	50,000
Camp Washington Carver Cliff Top, WV	150,000
Carillo Ranch, CA	200,000
Cheraw & Darlington Railroad Depot Society Hill, SC	75,000
Chester Academy, Chester, OH	237,000
Conservation of paintings in Old State Capitol, Frankfort, KY	75,000
Council House Grounds, NY	100,000
Crotona Park Bath House, New York, NY	100,000
Davidge Hall Baltimore, MD	350,000
Edgar Allan Poe Cottage, New York, NY	100,000
El Paso Plaza Theater, El Paso, TX	200,000
Emily Dickinson Homestead, Amherst, MA	200,000
Emporium Building, San Francisco, CA	200,000
Estudillo Mansion, CA	250,000
F.W. Woolworth Building, Greensboro, NC	150,000
Falling Waters, PA	100,000
Feehan Memorial Library Mundelein, IL	200,000
Fitz-Green Hallock House, Lake Ronkonoma, NY	40,000
Five Fingers Lighthouse, Juneau, AK	200,000
Fort Reno historic restoration, Fort Reno, OK	300,000
Fox Theatre, WA	250,000
Frank Theater Abbeville, LA	100,000
Fremont Adobe, CA	150,000
French Gratitude Boxcar Bismarck, ND	80,000
Ft. Abercrombie State Historical Site Ft. Abercrombie, ND	200,000
Gen. Joseph Wheeler Home, Pond Spring, AL	150,000
Grand Opera House of the South, Crowley, LA	150,000
Grand Opera, GA	250,000
Gray Building Northfield, VT	250,000
Graycliff Estate Derby, NY	275,000
Great Brick Chapel, St. Mary's City, MD	200,000
H. Alden Smith Mansion, Minneapolis, MN	200,000
Haines House, OH	56,000
Hardman Art Building, Macon, GA	150,000
Hayesville Opera House, OH	92,000
Henry Whitfield House, Guilford, CT	150,000
Homestead Opera House Lead, SD	375,000
Johnstown Flood Memorial, St. Michael's PA	325,000
Karl L. King Band Shell, Fort Dodge, IA	253,000
Landers Theatre, MO	250,000

Lloyd House, Alexandria, VA	100,000
Lombard Theatre, IL.....	300,000
Lopez Adobe, San Fernando, CA	150,000
Madison County Courthouse, MT	250,000
Mansion House, VA.....	200,000
Marks-Rothenberg Building, Meridian, MS	200,000
Martin Luther King, Jr. Memorial in Columbia, MO	100,000
McKinley High School Baton Rouge, LA	100,000
McKinley Museum, OH.....	50,000
McVicker House, Irvington, NY.....	200,000
Metropolitan Hotel Project, Paducah, KY	250,000
Morris Lighthouse, SC.....	100,000
Municipal Auditorium, LA	100,000
Murphy-Bromelsick House, Lawrence, KS	100,000
Ohio Theatre, OH.....	25,000
Old Dutch Church repairs, Kingston, NY.....	100,000
Old Henderson County Courthouse, NC.....	400,000
Old Main Building, PA	200,000
Old Marion High School, Marion, SC	200,000
Oneida County Courthouse, WI.....	240,000
Paramount Theater, Middletown, NY.....	100,000
Pastime Theatre, AL	50,000
Pendleton Courthouse, WV.....	100,000
Pennsylvania Academy of Fine Arts, Hamilton Building, Philadelphia, PA	200,000
Perry County Courthouse, OH	180,000
Pontotoc Courthouse and Downtown Restoration, MS.....	300,000
Providence Performing Arts Center Providence, RI	275,000
Ramirez Solar House, PA	250,000
Rowan Courthouse, KY	50,000
Rye Bath House, Rye NY	200,000
Seaman Mineral Museum Houghton, MI.....	225,000
Sears Art Deco Tower Miami, FL.....	125,000
Single Sisters House, NC	200,000
St. Genevieve Memorial Cemetery, MO.....	150,000
Story Mansion, Bozeman, MT.....	500,000
Sunnyhill Pavillion, KY.....	200,000
Taliesen West, Scottsdale, AZ	75,000
Tennessee Theatre, TN	47,000
The Grand Jury Building, Eutaw, AL	435,000
The Music Hall, Portsmouth, NH	400,000
Veterans National Cemetery, Alexandria, VA.....	100,000
Walking Box Ranch Clark County, NV.....	275,000
Ward Chapel AME Episcopal Church & Museum Prattville, AL	200,000
Wilderstein Preservation, NY	150,000
Total	\$18,000,000

<u>Program/Project</u>	<u>Amount</u>
Economic recovery base program	\$5,000,000
Rural development base program	4,000,000
Forest products, conservation & recycling	1,300,000
Wood in transportation	1,000,000
<i>Subtotal, Programs</i>	<i>11,300,000</i>
Special projects	
Alabama rural economic action	500,000
Arid Lands Research Consortium	400,000
Cradle of Forestry conservation education, NC	550,000
Gonzaga Univ. Inland NW Natural Resources Center, WA	600,000
KY mine waste reforestation	1,000,000
Lake Tahoe erosion control grants, CA NV	1,750,000
Education & research consortium of western NC	750,000
Rural forestry technology, Univ. WA and WA St. U.	625,000
Woody biomass applications, SUNY, Syracuse, NY	750,000
Wood Education & Resource Center, WV	2,700,000
Chugach avalanche center, AK	200,000
Ketchikan wood technology Center, AK	750,000
Mountain studies institute, CO	500,000
Environmental Science & public policy research, ID	250,000
Missouri forest foundation biomass project	1,000,000
Fuels-in-schools biomass program, MT	1,250,000
Univ. of Idaho collaborative working forests	350,000
Northern forests partnership program	100,000
Fontana Lake, Swain county econ. development Study, NC	100,000
Kake land exchange, AK	500,000
<i>Subtotal, Special Projects</i>	<i>14,625,000</i>
Total, Economic Action	\$25,925,000